Feasibility Study on Solar District Heating in China

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Publication date:
2015

Document Version
Peer reviewed version

Citation (APA):
Abstract

This paper analyzes the feasibility of developing solar district heating (SDH) in China from the perspective of incentive policy, selections of technical route, regional adaptability and economic feasibility for clean heating. Based on the analysis, this proposes a road map for the development of SDH in China, and predict the market potential.

Key words: solar district heating, feasibility study, market potential, road map, 13th-Five-Year Plan

1. The urgency moving from coal to clean energy

China’s urbanization rate is currently only 54.8%, leaving a huge potential for future growth. Over the past decade, increasing heating requirements have led to the fast deployment of district heating systems in big cities. Meanwhile although rural population has been decreasing, rural energy demand most notably for heating has also been increasing steadily. This rise has been on par with economic development and improvements in lifestyle. District heating is therefore increasingly being deployed to meet heating loads in rural regions.

To cope with the rapidly increasing demand for heating, authorities have deployed district heating systems throughout north of the country. However, Chinese district heating systems are coal intensive and currently use coal at over 81%\(^2\), which caused serious air pollution. It’s reported that over 366,000 people died earlier from diseases in China in 2013 caused by air pollution due to burning of coal\(^3\).
According to the Sino-US Joint Statement on Climate Change⁴, China plans to reach its CO₂ emission peak in about 2030 and will strive to reach its peak as early as possible, and plans to increase the share of non-fossil energy to about 20% by 2030, plans to reach 15% by 2020. But there is a big gap from the above objectives for China. Only taking Beijing as an Example, by the end of 2015, the proportion of renewable energy in total heating energy consumption is only 0.8%. To increase the proportion of non-fossil fuels accounted for primary energy consumption, large-scale using solar heating is imperative.

2. Why solar district heating

50% of total air pollution source comes from coal consumption in China, especially in rural area, raw coal (~80% bituminous and ~20% anthracite) is often consumed in stoves with low efficiency. In 2013, Chinese government published Air Pollution Control Action Plan, which set a target for coal reduction, by 2017, consumption of coal will fall to below 65% in terms of total energy consumption. Beijing-Tianjin-Hebei Province, the Yangtze River Delta and the Pearl River Delta will try to achieve negative growth of total coal consumption.

To fulfill this target quickly and effectively, the government takes two main strategies which are called Coal to Gas and Coal to Electricity, with a subsidy policy on clean heating transformation. Now, these two strategies are widely used under the emission reduction pressure and being stimulated by subsidy policy. From the actual implementation effect of view, these two strategies may reduce the raw coal combustion temporarily, but there’re still problems on the real effect of reducing air pollution and the sustainability of policy.

2.1. Coal to Gas is difficult to be applied widely

Coal to Gas in power plants was first implemented in Beijing and quickly adopted by other cities. However, currently most of them have suspended or canceled the initiative, mainly because natural gas is still scarce and costly in China.

High natural gas prices, increased burden of heating companies, it is difficult for long-term stable operation. In addition to the initial expenditure for transformation of equipment, the using cost is also great. The price of natural gas per kWh is about 3-5 times the price of coal with the same thermal value. Due to fuel costs rose sharply, and government subsidies declined year by year, many small heat companies which have completed the coal to gas transformation tend to change back to coal-fired boilers.

Evidence show that Coal to Gas also indirectly results in wind power curtailment and PV power curtailment. At present, the wind power and PV installed mainly concentrated in the “Three North” area (northeast, northwest, North China), accounting for 77% and 68% of the country with large-scale centralized development. During heating season due to the output power of CHP is determined by heat demand, which
makes the CHP units less flexible, power supply surplus, which leads to huge wind and PV power curtailment. According to "China Building Energy Annual Development Research Report 2017"¹, in "three North" area, the amount of abandoned wind power in 2015 was 9.48 TWh, 8.34 TWh and 16.55TWh, accounting for 99.9% of the total abandoned wind power. From the time distribution point of view, 67% of the country, more than 90% of the northeastern region, wind power curtailment occurred in the heating season.

In 2016, the natural gas gap between supply and demand reached 60 billion cubic meters in China, and it’s estimated that the gap will reach 130 billion m³ by 2020, which means there’s no enough gas supply for a lot of household installed a gas boiler when the peak of winter heating. Natural gas is currently popular in urban areas, there’s no gas pipeline in rural areas. Coupled with the difficulty of laying the gas pipe network, high cost, not sufficient gas production and other factors, Coal to Gas strategy is difficult to be applied widely.

2.2. Coal to Electricity is difficult to be sustained
Coal to Electricity means replacing coal-fired boilers with low-temperature air-source and ground-source heat pumps, in some cities, including regenerative electric boilers, but direct heating types of electric heater are prohibited by this program. The government will provide about $3,600 subsidies per household for heating equipment, and additional 0.6 US cent per kWh electricity price subsidies in heating season, almost reducing 2/3 cost for using electric heating equipment.

But Coal to Electricity is also in dispute on cleanness and the sustainability of subsidy policy.

Most of the electricity used in Beijing, Tianjin and Hebei comes from the off-peak electricity in Inner Mongolia, and the main source is coal. The implementation of Coal to Electricity is a method with rob Peter to pay Paul, and finally pollution will eventually be grafted to the western region.

Another disputation is the heavy financial burden. Taking Beijing as an example, it is expected that there will be 1.1 million households finishing Coal to Electricity transformation at the end of 13th -5-Years Plan. If calculating in accordance with maximum subsidy of 10 thousand degrees per household, the government need 334 million US dollars in the following years. In addition, to reduce the burden on the residents, the government must invest substantial money to improve thermal insulation performance for the residents' houses.

So, Coal to Electricity is not a problem for cities with higher economic level, but it is unsustainable in economically backward areas. Therefore, coal reduction cannot engage in "one size fits all", and solar-aided energy systems that integrating multi-energy types and multi-heat sources, such as geothermal energy, biological energy and other clean energy should also be valued to replace the scattered coal combustion.

2.3. Advantages of solar district heating
Compared with Coal to Gas and Coal to Electricity, SDH is the only strategy to substitute fossil energy totally, which will also improve energy security by reducing energy imports, especially natural gas importation for China.

The most advantage of SDH for end users is the great operating cost savings. In a combination system of solar and gas boiler, solar will contribute 66.6% energy cost savings by saving gas consumption in Hebei area, for a solar combined with air-source heat pump heating system, solar will contribute 45.6% energy cost savings in Xi’an City.

SDH can also create local jobs related to the manufacturing, commercialization, installation and maintenance of solar thermal systems.

3. Feasibility of SDH in China

3.1. stringent environmental protection pressure national wide
To deal with the serious air pollution problem, Chinese government has made systematic favorable policies
for clean energy space heating.

![Diagram of favorable policy structure for clean heating in China](image)

**Fig. 3: Favorable policy structure for clean heating in China**

The detailed indexes and targets which address clean heating issued by different government departments:

<table>
<thead>
<tr>
<th>Regulations and Plans</th>
<th>Indexes and Targets</th>
</tr>
</thead>
<tbody>
<tr>
<td>Solar Energy Development 13th-5-Years Plan</td>
<td>In 2020 and 2030, non-fossil energy accounted for 15% and 20% of the primary energy consumption. In 2020, the number of large SDH stations in suitable areas reached more than 200, the total area of collector is more than 4 million square meters. Combined with the construction of New Countryside, more than 3 million demonstration projects of solar hot water and solar heating in rural areas will be promoted nationwide.</td>
</tr>
<tr>
<td>Renewable Energy Development 13th-5-Years Plan</td>
<td>In 2020 and 2030, the proportion of non-fossil energy in primary energy consumption reached 15% and 20% respectively. In 2020, all types of renewable energy substitute about 1.5 tce in heating and civilian fuels, in which, solar thermal utilization (heating and hot water) reached 800 million square meters, equivalent to 96 million tce.</td>
</tr>
<tr>
<td>Energy Development 13th-5-Years Plan</td>
<td>In 2020, the supply capacity of non-fossil energy reached 750 million tce, the proportion of non-fossil energy consumption increased to more than 15%.</td>
</tr>
<tr>
<td>Building Energy Efficiency and Green Building Development 13th-5-Years Plan</td>
<td>In 2020, renewable energy substitutes conventional energy consumption accounted for more than 6% in civil buildings. The new solar thermal application area will reach to more than 2 billion square meters in buildings.</td>
</tr>
<tr>
<td>Suggestions on Promoting Renewable Energy Heating</td>
<td>In 2020, renewable energy heating area reached 3.5 billion square meters, Beijing, Tianjin and surrounding areas up to 1 billion square meters, Solar heating reached 400 million square meters nationwide.</td>
</tr>
<tr>
<td>Air Pollution Prevention and Control Action Plan (2013-2017)</td>
<td>In 2017, the proportion of non-fossil energy consumption increased to 13%.</td>
</tr>
</tbody>
</table>
3.2. **Choose suitable region**

China has abundant solar resources, equivalent to 1.7 trillion tons of standard coal equivalent (tce) per year\(^9\), but most Chinese cities are densely populated with high land price and limited places for installation of solar collectors. So, at the beginning phase for solar district heating (SDH) in China, the most suitable area for developing large-scale solar heating is the area with rich solar resources, longer heating period, many free lands available, and no power grids and gas pipe network coverage, such as Tibet, Gansu, Tsinghai provinces.

In the outskirts of the central city, as well as rural areas without municipal heating infrastructure, it is also appropriate to develop small SDH pants to reduce the use of coal, while creating the conditions for using of rural biomass and municipal solid waste incineration.

3.2.1 **North urban area**

Heating in urban areas of northern China is mostly district heating, including many city level heat supply network and community level heat supply network. According to the heat source and size, heating systems can be divided into cogeneration, regional coal fired boiler, gas boiler, residential area coal-fired boiler, gas boiler, heat pump residential district heating etc.; And household gas stove, household coal stove, air conditioning heating, direct electric heating etc.

The heating area of Chinese cities reached 12.6 billion m\(^2\), and the energy consumption of heating in northern cities was 184 million tce, accounting for 21% of total building energy consumption in 2014. In 2001~2014, the heating area of northern urban buildings increased from 5 billion m\(^2\) to 12.6 billion m\(^2\), increased by 1.5 times, the total energy consumption increased less than 1 times, the total energy consumption growth was significantly lower than the growth of construction area. The heating energy consumption per square meter decreased from 22.8kg tce/m\(^2\) in 2001 to 14.6kg/m\(^2\) in 2014, and the energy consumption per square meter decreased by 34%\(^{10-11}\).

![Fig. 4: Heat supplied by Chinese Provinces](image)

The vast existing heating area means great potential for clean heating transformation, and a good opportunity for solar heating, but there’re great challenges from the economic point of view.

Affected by the welfare heating system under the planned economy, most residential heating system is single pipe vertical series system, in which vertical imbalance is serious, uneven heat and cold between high and low stories of buildings, difficult to achieve heat charging by metering. At the same time, heating equipment
obsolete, poor reliability, lack of advanced heat metering means\textsuperscript{12}.

"Heat" as a commodity is not accepted by users and part of the enterprise, it is difficult for users to change from the welfare heating system to buy heat, auxiliary heat metering equipment is expensive, the reform from then tandem network to one household one meter is difficult.

The urban area has large population density, high land price, and limited installation space of solar collector. In the short term, it is not the best choice for developing solar energy regional heating. But the heating demand of urban area is large and the users are concentrated. The economic benefit and environmental benefit caused by solar energy regional heating are more important, which will be the focus of future development.

3.2.2 North Rural areas

The northern rural heating mainly relies on heated brick bed, hot wall, household coal stove, gas stove, electric heating and solar assisted biomass boiler heating in some developed rural area around Beijing and Tianjin, some rural areas also develop small district heating system.

Zhang Wei of Tianjin University summarizes the current heating technologies, heating fuel in north rural area, household evaluation of indoor thermal comfort, and the distribution of heating technologies based on a survey to rural residential buildings in the cold area between 2007 and 2010\textsuperscript{13}.

![Rural Space Heating Technology of North China](image)

Fig. 5: Rural Space Heating Technology of North China

In terms of district heating in rural area, Shandong province is far more developed than other provinces. Beijing, Shanxi, Liaoning, Heilongjiang and Hebei have developed rapidly.

There are many deficiencies in rural heating in North China, such as low indoor temperature, large heating energy consumption, serious pollution and so on. Energy utilization rate of heated brick bed and hot wall is about 60%, stove is only 40%, while no insulation measures for heating pipes, the heat loss of pipelines is large. Heating safety is not guaranteed, the improper operation or design easily lead to leakage, and even explosion accident, stove heating easily leads to gas poisoning\textsuperscript{14}.

Rural and small towns in northern China are good areas for large-scale development of SDH due to cheap lands, backward heating pipe network infrastructure, serious air pollution caused by raw coal burning, and the great pressure to improve quality of life.

3.2.3 South Area
Air conditioning is still the largest portion of household heating in South China, reaching 30%\(^1\). Due to the short heating time in South China, even if the heating effect is not good, many families still use air conditioning as the only heating mode, to save a large amount of installation of other heating equipment. Household gas-fired boilers and electric floor heating accounted for 1% and 0.1% in southern households, respectively. Heat pump as a relatively new product, accounting for only 0.03%, because the heat pump has the characteristics of energy saving and environmental protection, more suitable for the southern climate, is currently the fastest growing household heating products in the South. Affected by the rainy, not enough sunshine time and other factors in the south, solar heating applications are relatively limited, accounting for only 0.005%.

Short heating time in southern China, usually about 1-3 months, household heating dominates, not conducive to the development of SDH. But it benefits from the development of GSHP technology, More and more residential areas to achieve regional heating and 24 hours of domestic hot water, in order to reduce operating costs, residential property management companies are also considering adding solar collector field on the existing heating system.

### 3.3. Choose suitable technologies

Although China shares 71% of the total installation of solar collectors in the world, but no more than 0.3% of solar collectors been used for solar heating\(^15\). Most of solar collectors were used in rural area as single unit of solar water heater.

![Fig. 6: China-EU collector installation area for solar heating\(^14\)](image)

#### 3.3.1 Centralized solar heating system is better than household solar heating

Solar heating has been used for more than 10 years in China, and is widely used in rural areas as household water heater in the early stage. In recent years, solar heating has gradually developed into schools, public buildings and residential communities etc. without municipal heating.

Year 2016, we conducted a post-survey on some solar household heating projects in Beijing rural villages. The on-site survey reveals that solar heating system can save more than 50% of the coal burning annually, but it doesn’t run steadily. Caused by the easily damaged all-glass vacuum tube solar collectors and bad installation, there’re lots of deficiencies found after 2 years’ installation, e.g. leaking in the pipelines and water tanks. The operation and maintenance of household heating system mainly conducted by the user personal, due to lack of professional knowledge, many users face the helplessness when the system fails. But it is easier to build a regional operation and maintenance service points in a centralized heating station than decentralized household heating.
A farmhouse heated by solar energy

A village with solar heating

Fig. 7: Typical household solar heating project in rural areas of Beijing

After more than 10 years of rural solar heating pilot and experience accumulation, from the economy, safety and operation and maintenance work convenience point of view, the author thinks that district heating with solar and biomass as the main heat source is more suitable than household heating in rural areas.

3.3.2 Flat plate solar collector is better than all-glass vacuum tube solar collector

The author investigated many solar heating projects in northern China. Household solar heating system mostly uses all-glass vacuum tube solar collector; which’s life span is about 10 years. The tube bursting and overheat phenomenon is serious, which results in heavy operation and maintenance work. Many all glass vacuum tube solar collectors broken in first year. The Investigation Report on Solar Heating Demonstration Projects in Mentougou District of Beijing (ICA, 2010) gives the same suggestions, for solar heating projects, flat plate solar collector with simple structure, long service life and low maintenance rate should be preferentially selected.

3.3.3 Solar heating can prolong the life of existing ground source heat pump system

In the past more than 10 years, part of local Chinese government in cold northern area promoted ground source heat pump (GSHP) heating, only in Shenyang City, GSHP heating area reached 59.41 million square meters in 2012, accounting for nearly 1/3 of the city's total heating area. There are many residential communities using GSHP heating system cannot get normal heating because of long term imbalance between heat and cold.

Because heating load in winter is greater than cooling load in summer in cold area, GSHP system’s heat absorption from the underground soil is greater than heat exhaustion to the soil, which makes the soil temperature decreasing yearly. The lower soil temperature will decrease the system’s evaporation temperature in winter, reduce the heat supply, and increase the energy consumption. According the Study on Heat Balance of Ground Source Heat Pump in Severe Cold Area17, when soil temperature decreased by 1℃, the energy consumption of GSHP can be increased by 3-4%.

An auxiliary solar heating system can be added to those GSHP systems not functioning properly to form a combined energy heating system. This combined energy system can be controlled by valves to achieve solar direct heating, solar heat pump heating, GSHP heating and heat storage by solar heating in summer, and prolong the life span of GSHP systems, at the same time improve the system energy efficiency.

3.4 Economic feasibility

There are mainly two district heating models in China – district boiler heating and district CHP heating, the fuel is coal or gas. This paper selects the Chinese standard building (heating index: 50W/m²) as sample, heating area is $10^6$ m², heating load is 50MW; The efficiency of coal fired boiler is 0.68, gas fired boiler is
0.9; pipe network transmission efficiency is 0.9. The heating mode is setting as single heat source, double pipe heating system. Based on 25years payback time, we calculate the heating price and analysis the economy of different district heating technologies.

Based on the weather data of Xian china, we analysis the economy of SDH in China. Now there are no SDH project in China, therefore based on Chinese land cost, energy price, O&M cost etc. We analyze the economy of SDH in China using Denmark SDH successful models. Xian annual global solar irradiance is 1247.4KWh/m².a, total district heating load is 144 GWh/a, heating period is 2900 hours, designed solar fraction is 20%, the price index of Xian is shown in Table.3.

### Table.2 Basic assumptions and price information in Xi'an

<table>
<thead>
<tr>
<th></th>
<th>Price Information</th>
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<tbody>
<tr>
<td>Biomass</td>
<td>29.5$/MWh</td>
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<tr>
<td>Electricity</td>
<td>149.6$/MWh</td>
</tr>
<tr>
<td>Power grid price</td>
<td>225.0$/MWh</td>
</tr>
<tr>
<td>Bank loan interest rate</td>
<td>5%</td>
</tr>
<tr>
<td>Years of investment</td>
<td>25 Year</td>
</tr>
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</table>

According to the above design parameters and prices of fuels, we analyzed the economy of four SDH systems in China by means of SUNSTORE4-Feasibility-Evaluation-Tool. And the heating prices is shown in Fig.8 based on 25 years’ payback time. Solar collector area is 144,300 m² of all SDH systems, the volume of PTES is 288,600 m³, BTES is 1,154,400 m³, and TTES is 31,746 m³.

### Table.3 Four types of SDH technologies combination

<table>
<thead>
<tr>
<th>Types</th>
<th>Technologies combination</th>
</tr>
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<tbody>
<tr>
<td>SDH1</td>
<td>Solar + Biomass + HP + Pit Thermal Storage</td>
</tr>
<tr>
<td>SDH2</td>
<td>Solar + Biomass + Pit Thermal Storage</td>
</tr>
<tr>
<td>SDH3</td>
<td>Solar + Biomass + HP + Borehole Storage</td>
</tr>
<tr>
<td>SDH4</td>
<td>Solar + Biomass + Tank Thermal Storage</td>
</tr>
</tbody>
</table>

Coal is mainly energy source in China, but the heating price of coal fired CHP is very high, so government allocates large amount of subsidy to coal fired CHP to maintain price competitive advantage. we calculate the heating price which use traditional district heating technologies, heating price is very high, but the price of SDH systems are relatively low. If China develops SDH, not only it will save a lot of fossil fuels, but also heating price will decrease. SDH has economic advantage in China. The heating price of all district heating systems is shown in Fig.8.

![Fig. 8: Heating price of different district heating systems](image)

From Fig.8, we conclude that heating price of gas fired CHP, Gas fired boiler and coal fired CHP is very high; comparing heating price of eight district heating systems, in the 50MW heating load condition, the heating price of SDH2 is the lowest, price is 42.9$/MWh, SDH1 followed, price is 48.7$/MWh; and the price
of coal fired CHP is the highest, heating price is 66.7$/MWh, the heating price of SDH systems is lower than traditional CHP and gas fired boiler district heating. So SDH has price competitive advantage in China.

4. Major barriers

Although SDH has many benefits, it is still very difficult to implement this environmentally friendly clean heating technology in China. The major barriers include no demo project, and lack of mature supply chain support such as design, construction and operation of SDH plants. Besides the above-mentioned barriers, there’re two facts for development of SDH in China.

4.1. Backward idea

When promoting SDH, the most common voice is that "land price is high" in China, this centralized solar heat station needs to take up a lot of land, completely inconsistent with China's national conditions. The reality is that, from an economic point of view, compared with conventional agriculture, the economic benefits of solar heat stations are much higher than those of agriculture, and due to the arrangement of collectors, a large interval distance is required, which makes the land can still develop livestock and facilities agriculture. In addition, in the sparsely populated, resource-poor Tibet, Gansu and other regions, as well as some areas with strict ecological protection requirements, SDH is the best choice.

4.2. Difficult to be connected into existing heating pipe networks

District heating technology in China is still the second generation, supply and return water temperature is higher in main pipe network, it’s difficult for solar heating to be connected into existing heating pipe networks without a heat pump or reheat device\(^{20-23}\). In addition, space heating is mandatory in heating season as a livelihood project in China, but there’s no heating demand in the rest of the year, which means a waste of solar energy in summer, or will increase the payback time of a SDH system. Therefore, to make full use of solar energy, improve annual solar fraction, building a seasonal heat storage facility is necessary\(^ {22-23}\).

5. Huge market potential

China's district heating capacity shows an increasing trend year by year, which is in line with the level of China's economic development, the demand for improving indoor thermal comfort in winter is becoming higher. Not only compulsory heating in North, the voice for heating in South in winter is also stronger in recent years. It can be predicted that district heating load will further increase in near future. Based on the analysis to the data of district heating capacity in recent ten years, we can get the annual growth rate of district heating capacity, about 9%, we can predict the district heating capacity development trend in future 5 years by this growth rate. By 2020, China's district heating capacity will reach 727,100 MW, an increase of 254,544 MW compared with 2015.

Assuming the annual solar irradiance is 800 W/m², the efficiency of high performance flat plate heat collector is 0.6, transmission efficiency of pipe network is 0.9, the average daily sunshine hours was 7 h, the share of SDH used in clean energy heating is 5%, 10%, 15%, 20%, we can calculate the market potential and environmental benefit from the clean transformation of existing district heating network and newly installed district clean heating network.

By calculation shown in Table 4, when clean heating accounts for 5% of total district heating capacity and SDH accounts for 5% of clean heating, SDH installation capacity is 1,200 MW, and the maximum installation area of solar collector is 1.5 million m². When clean heating accounts for 20% of total district heating capacity and SDH accounts for 20% of clean heating, SDH installation capacity would reach to 19,000 MW, and the maximum installation area of solar collector would be 23.8 million m².

<table>
<thead>
<tr>
<th>SDH loads and Solar collector area in the clean transformation of existing district heating system (10^3MW)</th>
<th>DH-5%</th>
<th>DH-10%</th>
<th>DH-15%</th>
<th>DH-20%</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>SDH loads and Solar collector area in the clean transformation of existing district heating system</strong></td>
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</table>

\(^{20-23}\)
### Table 5 SDH Development Road Map in China

<table>
<thead>
<tr>
<th>Steps</th>
<th>Pilot demonstration</th>
<th>Technology accumulation</th>
<th>Technology innovation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Years</td>
<td>2017-2020</td>
<td>2021-2025</td>
<td>2026-2030</td>
</tr>
<tr>
<td>Target market</td>
<td>Rural area, small villages, towns</td>
<td>Industrial parks, large residential communities</td>
<td>Small cities, integration with existing heating network</td>
</tr>
<tr>
<td>Technology application</td>
<td>Solar + GSHP, Solar + Tank Thermal Storage, high performance flat plate solar collector</td>
<td>Low temperature heating, remote monitoring, seasonal heat storage</td>
<td>System integration, large scale solar district heating</td>
</tr>
</tbody>
</table>

Northern China owns the basic conditions for the implementation of SDH with a developed district heating network. With the national energy saving renovation of existing buildings and clean energy transformation of existing district heating system, development of low temperature heating technology, and more stringent restrictions to coal-fired boilers, heating enterprises must actively look for clean energy alternative to fossil energy, and SDH will be the best choice. There are already some enterprises begin to build pilot and demonstration projects in Tibet, Beijing suburbs and other regions. It is expected there would be many SDH projects finished by the end of 2017.

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